

**TOWN OF SOUTHBURY, CONNECTICUT**

**JUNE 30, 2009**

# TOWN OF SOUTHBURY, CONNECTICUT

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## Independent Auditors' Report

To the Board of Finance  
Town of Southbury  
Southbury, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Southbury, Connecticut, as of and for the year ended June 30, 2009, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Southbury, Connecticut, as of June 30, 2009 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Blum, Shapiro & Company, P.C.

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In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2009 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis on pages 3 through 9 and budgetary comparison information on pages 33 through 35 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Blum, Shapiro & Company, P.C.*

December 15, 2009

**TOWN OF SOUTHBURY, CONNECTICUT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**JUNE 30, 2009**

This discussion and analysis of the Town of Southbury, Connecticut's (the Town) financial performance is provided by management to provide an overview of the Town's financial activities for the fiscal year ended June 30, 2009. Please read this MD&A in conjunction with the Town's financial statements, Exhibits I to VI.

**Financial Highlights**

- Net assets of our governmental activities increased by \$3.0 million, or 3.3%.
- During the year, the Town had \$62.0 million in tax and other revenues for governmental programs.
- Total cost of all of the Town's programs was \$59.0 million with no new programs added this year.
- The General Fund reported a GAAP fund balance this year of \$6.0 million, less encumbrances of \$0.4 million, and \$0.6 million appropriated for the 09-10 budget, which leaves an unreserved fund balance of \$5.0 million, of which \$4.1 million is to preserve the Town's bond rating.
- The resources available for appropriation were \$1.0 million more than budgeted for the General Fund. Expenditures were kept within spending limits.

**Overview of the Financial Statements**

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements are presented in Exhibits III to VI. For governmental activities, these statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

**Government-Wide Financial Statements**

The analysis of the Town as a whole begins on Exhibits I and II. The statement of net assets and the statement of activities report information about the Town as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net assets and changes in them. The Town's net assets, the difference between assets and liabilities, is one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net assets are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's capital assets, to assess the overall health of the Town.

In the statement of net assets and the statement of activities, the Town reports its activities as follows:

- *Governmental Activities* - The Town's basic services are reported here, including education, general government, public safety, public works, conservation of health and community activities. Property taxes, charges for services, and state and federal grants finance most of these activities.

### **Fund Financial Statements**

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds, not the Town as a whole. Some funds are required to be established by Charter. However, the Town establishes many other funds to help control and manage financial activities for particular purposes (like the Revaluation Fund) or to show that it is meeting legal responsibilities for using grants and other money (like grants received from the State of Connecticut). The Town's funds are divided into two categories: governmental and fiduciary.

- *Governmental Funds (Exhibits III and IV)* - Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- *Fiduciary Funds (Exhibits V and VI)* - The Town is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the Town's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

## Government-Wide Financial Analysis

The Town's combined net assets increased from a year ago. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the Town's governmental activities.

**TABLE 1  
NET ASSETS**

	<b>Governmental Activities</b>	
	<b>2009</b>	<b>2008</b>
Current and other assets	\$ 16,827,108	\$ 16,934,295
Capital assets, net of accumulated depreciation	88,038,139	86,366,392
Total assets	<u>104,865,247</u>	<u>103,300,687</u>
Long-term liabilities outstanding	14,184,516	12,674,725
Other liabilities	1,023,017	4,024,229
Total liabilities	<u>15,207,533</u>	<u>16,698,954</u>
Net Assets:		
Invested in capital assets, net of debt	74,133,487	71,936,692
Unrestricted	<u>15,524,227</u>	<u>14,665,041</u>
Total Net Assets	<u>\$ 89,657,714</u>	<u>\$ 86,601,733</u>

Net assets of the Town's governmental activities increased by 3.5% (\$86.6 million compared to \$89.6 million). Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - changed from \$14.7 million at June 30, 2008 to \$15.5 million at the end of this year.

Net assets invested in capital assets increased by \$2.2 million, this resulted from capital grants received from developers and significant capital asset acquisitions. When developers complete developments and turn over roads to the Town, a contribution is recognized along with the contributed asset.

**TABLE 2  
CHANGE IN NET ASSETS**

	<b>Governmental Activities</b>	
	<u><b>2009</b></u>	<u><b>2008</b></u>
Revenues:		
Program revenues:		
Charges for services	\$ 1,569,083	\$ 1,681,283
Operating grants and contributions	3,339,691	2,866,307
Capital grants and contributions	1,130,916	1,260,226
General revenues:		
Property taxes	54,635,281	52,722,446
Grants and contributions not restricted to specific purposes	925,063	877,156
Unrestricted investment earnings	282,508	884,281
Miscellaneous	190,766	527,733
Total revenues	<u>62,073,308</u>	<u>60,819,432</u>
 Program expenses		
General government	6,562,516	6,872,477
Public safety	3,195,427	3,088,826
Public works	5,226,292	5,164,411
Conservation of health	885,919	443,420
Community activities	1,504,360	1,579,216
Education	41,080,048	39,731,441
Debt service	562,765	585,912
Total expenses	<u>59,017,327</u>	<u>57,465,703</u>
 Increase in Net Assets	 <u>\$ 3,055,981</u>	 <u>\$ 3,353,729</u>

The Town's total revenues were \$62.0 million. The total cost of all programs and services was \$59.0 million. Property taxes accounted for 88.0% of all revenues. Revenues from grants and contributions, the second largest component, were 5.4%. Education expenses were 69.6% of total expenses.



Table 3 presents the cost of each of the Town’s programs - general government, public safety, public works, conservation of health, community activities, education and debt service - as well as each program’s net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Town’s taxpayers by each of these functions.

**TABLE 3  
GOVERNMENTAL ACTIVITIES**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	<u>2009</u>	<u>2008</u>	<u>2009</u>	<u>2008</u>
General government	\$ 6,562,516	\$ 6,872,477	\$ 5,859,693	\$ 5,976,384
Public safety	3,195,427	3,088,826	2,818,046	2,828,402
Public works	5,226,292	5,164,411	3,314,936	3,490,687
Conservation of health	885,919	443,420	885,919	443,420
Community activities	1,504,360	1,579,216	902,252	1,056,497
Education	41,080,048	39,731,441	38,634,026	37,276,585
Debt service	562,765	585,912	562,765	585,912
Totals	<u>\$ 59,017,327</u>	<u>\$ 57,465,703</u>	<u>\$ 52,977,637</u>	<u>\$ 51,657,887</u>

**Town Funds Financial Analysis**

**Governmental Funds**

As the Town completed the year, its governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$14.8 million, which is an increase from last year’s total of \$11.9 million. Included in this year’s total change in fund balance is an increase of \$0.7 million in the Town’s General Fund. The primary reasons for the General Fund’s increase were higher than budgeted transfers from the Capital Projects Fund. The original budget for 2009 also utilized \$916,019 of the prior year fund balance to balance it.

The Capital Projects Fund balance increased by \$2.1 million due primarily to the issuance of \$2.4 million in bonds. Some significant expenditures were:

Equipment	\$ 624,000
Infrastructure	2,962,000
Land	503,802

Nonmajor governmental funds increased by \$0.1 million.

The Town's General Fund balance of \$6.0 million reported on Exhibit III differs from the General Fund's budgetary fund balance of \$5.6 million. This is because budgetary fund balance does not include \$429 thousand of outstanding encumbrances at year end, which are reported as expenditures for budgetary purposes.

**Capital Asset and Debt Administration**

**Capital Assets**

At June 30, 2009, the Town had \$88.0 million invested in a broad range of capital assets, including land, buildings, park facilities, vehicles and equipment, roads and bridges - Table 4. This amount represents a net increase (including additions and deductions) of \$1.7 million, or 1.9%, over last year.

**TABLE 4  
CAPITAL ASSETS (Net of Depreciation)  
(In Thousands)**

	<b>Governmental Activities</b>	
	<b>2009</b>	<b>2008</b>
Land	\$ 19,283	\$ 18,780
Buildings and improvements	13,688	13,965
Equipment	4,666	4,570
Infrastructure	44,578	42,418
Construction in progress	5,823	6,633
Totals	\$ 88,038	\$ 86,366

This year's major additions included:

Infrastructure	\$ 4,194,196
Equipment	663,309
Land	503,802

The Town's fiscal year 2009-10 capital plan calls for it to spend \$675,000 on vehicles. The Town also appropriated an additional \$2.2 million for road improvements.

More detailed information about the Town's capital assets is presented in Note 1 and Note 5 to the financial statements.

### **Long-Term Debt**

At June 30, 2009, the Town had \$13,525,000 in bonds and notes outstanding versus \$11,900,000 last year - an increase of \$1,625,000. Bonds of \$775,000 were retired this year and \$2,400,000 of new bonds were issued.

The Town's general obligation bond rating continues to carry the Aa3 rating, a rating that has been assigned by national rating agencies to the Town's debt since December 2002. The State limits the amount of general obligation debt that cities can issue based on a formula determined under State Statutes based on type of debt and tax base. The Town's outstanding general obligation debt is significantly below this \$381.2 million state-imposed limit.

Other obligations include accrued vacation pay and sick leave. More detailed information about the Town's long-term liabilities is presented in Note 7 to the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Town's elected and appointed officials considered many factors when setting the fiscal-year 2010 budget tax rates. One of those factors is the economy. The Town's employment growth has been affected by the economic turndown. Unemployment in the Town now stands at 6.9% versus 4.8% a year ago. This compares favorably with the State's unemployment rate of 8.1% and the national rate of 9.7%.

These indicators were taken into account when adopting the General Fund budget for 2009-10. Amounts available for appropriation in the General Fund budget are \$59,804,864, a decrease of 1.2% over the original 2009 budget of \$60,559,551. Property taxes revenue decreased 1.0% from the previous year.

The Town has added no new programs or initiatives in the 2010 budget. The Town has also appropriated \$616,019 of fund balance to balance the 2010 budget.

If these estimates are realized, the Town's budgetary General Fund balance is expected to decrease by June 30, 2010.

### **CONTACTING THE TOWN'S FINANCIAL MANAGEMENT**

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, Town of Southbury, 501 Main Street, Southbury, Connecticut 06488.

## TOWN OF SOUTHBURY, CONNECTICUT

## STATEMENT OF NET ASSETS

JUNE 30, 2009

	<u>Governmental Activities</u>
Assets:	
Cash and cash equivalents	\$ 15,614,126
Receivables, net	1,038,792
Prepaid items	174,190
Capital assets not being depreciated	25,106,715
Capital assets, net of accumulated depreciation	62,931,424
Total assets	<u>104,865,247</u>
Liabilities:	
Accounts and other payables	924,952
Unearned revenue	98,065
Noncurrent liabilities:	
Due within one year	1,421,828
Due in more than one year	12,762,688
Total liabilities	<u>15,207,533</u>
Net Assets:	
Invested in capital assets, net of related debt	74,133,487
Unrestricted	<u>15,524,227</u>
Total Net Assets	<u>\$ 89,657,714</u>

The accompanying notes are an integral part of the financial statements

## TOWN OF SOUTHBURY, CONNECTICUT

## STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2009

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
General government	\$ 6,562,516	\$ 695,823	\$ 7,000	\$	\$ (5,859,693)
Public safety	3,195,427	356,402	20,979		(2,818,046)
Public works	5,226,292	144,049	636,391	1,130,916	(3,314,936)
Conservation of health	885,919				(885,919)
Community activities	1,504,360	372,809	229,299		(902,252)
Education	41,080,048		2,446,022		(38,634,026)
Debt service	562,765				(562,765)
Total	\$ 59,017,327	\$ 1,569,083	\$ 3,339,691	\$ 1,130,916	(52,977,637)
General revenues:					
Property taxes					54,635,281
Grants and contributions not restricted to specific programs					925,063
Unrestricted investment earnings					282,508
Miscellaneous					190,766
Total general revenues					56,033,618
Change in net assets					3,055,981
Net Assets at Beginning of Year					86,601,733
Net Assets at End of Year					\$ 89,657,714

The accompanying notes are an integral part of the financial statements

## TOWN OF SOUTHBURY, CONNECTICUT

## GOVERNMENTAL FUNDS

## BALANCE SHEET

JUNE 30, 2009

	<u>General</u>	<u>Small Cities</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 7,283,867	\$ 73,160	\$ 6,328,307	\$ 1,928,792	\$ 15,614,126
Receivables, net	777,727	223,821		37,244	1,038,792
Due from other funds	14,700	1,327	321,365	486,353	823,745
Other assets	19,477				19,477
Total Assets	<u>\$ 8,095,771</u>	<u>\$ 298,308</u>	<u>\$ 6,649,672</u>	<u>\$ 2,452,389</u>	<u>\$ 17,496,140</u>
<b>LIABILITIES AND FUND BALANCES</b>					
Liabilities:					
Accounts and other payables	\$ 472,354		\$ 321,365	\$ 11,797	\$ 805,516
Due to other funds	809,045			14,700	823,745
Deferred revenue	763,771	223,821	69,708		1,057,300
Total liabilities	<u>2,045,170</u>	<u>223,821</u>	<u>391,073</u>	<u>26,497</u>	<u>2,686,561</u>
Fund balances:					
Reserved for encumbrances	429,718		19,482	390,592	839,792
Unreserved, reported in:					
General Fund	5,620,883				5,620,883
Special Revenue Funds		74,487		2,035,300	2,109,787
Capital Project Funds			6,239,117		6,239,117
Total fund balances	<u>6,050,601</u>	<u>74,487</u>	<u>6,258,599</u>	<u>2,425,892</u>	<u>14,809,579</u>
Total Liabilities and Fund Balances	<u>\$ 8,095,771</u>	<u>\$ 298,308</u>	<u>\$ 6,649,672</u>	<u>\$ 2,452,389</u>	<u>\$ 17,496,140</u>

(Continued on next page)

## TOWN OF SOUTHBURY, CONNECTICUT

## BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)

JUNE 30, 2009

Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Assets:

Amounts reported for governmental activities in the statement of net assets (Exhibit I) are  
different because of the following:

Fund balances - total governmental funds (Exhibit III)	\$ 14,809,579
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Governmental capital assets	\$ 150,996,191
Less accumulated depreciation	(62,958,052)
Net capital assets	88,038,139
Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:	
Net pension asset	154,713
Property tax receivables greater than 60 days	511,418
Interest receivable on property taxes	223,996
Housing and mortgage loans	223,821
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Bonds and notes payable	(13,525,000)
Interest payable on bonds and notes	(119,436)
Compensated absences	(279,864)
Capital lease	<u>(379,652)</u>
Net Assets of Governmental Activities (Exhibit I)	<u>\$ 89,657,714</u>

The accompanying notes are an integral part of the financial statements

## TOWN OF SOUTHBURY, CONNECTICUT

## GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2009

	<u>General</u>	<u>Small Cities</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:					
Property taxes	\$ 54,580,261	\$	\$	\$	\$ 54,580,261
Intergovernmental	3,339,621	84,190	684,893	218,374	4,327,078
Charges for services	929,258			356,890	1,286,148
Income on investments	189,507		64,454	28,547	282,508
Miscellaneous	508,644	30,151	21,621	196,739	757,155
Total revenues	<u>59,547,291</u>	<u>114,341</u>	<u>770,968</u>	<u>800,550</u>	<u>61,233,150</u>
Expenditures:					
Current:					
General government	6,152,527			53,670	6,206,197
Public safety	2,935,261			185,538	3,120,799
Public works	3,246,690			105,062	3,351,752
Conservation of health	486,709				486,709
Community activities	1,282,861			221,499	1,504,360
Education	41,080,048				41,080,048
Capital outlay	991,387	39,854	2,636,202		3,667,443
Debt service				1,296,955	1,296,955
Total expenditures	<u>56,175,483</u>	<u>39,854</u>	<u>2,636,202</u>	<u>1,862,724</u>	<u>60,714,263</u>
Excess (Deficiency) of Revenues over Expenditures	<u>3,371,808</u>	<u>74,487</u>	<u>(1,865,234)</u>	<u>(1,062,174)</u>	<u>518,887</u>
Other Financing Sources (Uses):					
Transfers in	1,204,362		2,663,039	1,240,060	5,107,461
Transfers out	(3,903,099)		(1,095,187)	(109,175)	(5,107,461)
Bond proceeds			2,400,000		2,400,000
Total other financing sources (uses)	<u>(2,698,737)</u>	<u>-</u>	<u>3,967,852</u>	<u>1,130,885</u>	<u>2,400,000</u>
Net Change in Fund Balances	673,071	74,487	2,102,618	68,711	2,918,887
Fund Balances at Beginning of Year	<u>5,377,530</u>	<u>-</u>	<u>4,155,981</u>	<u>2,357,181</u>	<u>11,890,692</u>
Fund Balances at End of Year	<u>\$ 6,050,601</u>	<u>\$ 74,487</u>	<u>\$ 6,258,599</u>	<u>\$ 2,425,892</u>	<u>\$ 14,809,579</u>

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**TOWN OF SOUTHBURY, CONNECTICUT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)**

**FOR THE YEAR ENDED JUNE 30, 2009**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV)	\$ 2,918,887
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Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay	3,833,018
Depreciation expense	(3,027,187)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:

Property tax receivable - accrual basis change	39,858
Property tax interest and lien revenue - accrual basis change	15,162
Net pension asset	5,368
Mortgage loan receivables	(44,440)
Contributions of roads	865,916

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Bonds issued	(2,400,000)
Bond principal payments	775,000
Capital lease payments	165,576
Capital lease proceeds	(36,338)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Compensated absences	(14,029)
Accrued interest	(40,810)

Change in Net Assets of Governmental Activities (Exhibit II)	\$ <u><u>3,055,981</u></u>
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The accompanying notes are an integral part of the financial statements

## TOWN OF SOUTHBURY, CONNECTICUT

## FIDUCIARY FUNDS

## STATEMENT OF FIDUCIARY NET ASSETS

JUNE 30, 2009

	<b>Pension Trust Fund</b>
	<u>                    </u>
Assets:	
Cash and cash equivalents	\$ 366,404
Investments:	
Mutual funds	6,360,729
U.S. Treasury issues	1,899,636
Corporate bonds	<u>490,418</u>
Total assets	<u>9,117,187</u>
Liabilities	<u>-</u>
Net Assets:	
Held in trust for pension benefits	<u>\$ 9,117,187</u>

The accompanying notes are an integral part of the financial statements

**TOWN OF SOUTHBURY, CONNECTICUT**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES IN PLAN NET ASSETS**  
**PENSION TRUST FUND**  
**FOR THE YEAR ENDED JUNE 30, 2009**

	<u><b>Pension Trust Fund</b></u>
Additions:	
Contributions:	
Plan members	\$ 28,331
Employer	435,000
Total contributions	<u>463,331</u>
Investment income (loss):	
Net depreciation in fair value of investments	(1,619,617)
Interest and dividends	124,234
Net investment loss	<u>(1,495,383)</u>
Net reductions	<u>(1,032,052)</u>
Deductions:	
Benefits	269,196
Fees	461
Total deductions	<u>269,657</u>
Change in Net Assets	(1,301,709)
Net Assets Held in Trust for Pension Benefits - Beginning of Year	<u>10,418,896</u>
Net Assets Held in Trust for Pension Benefits - End of Year	<u><u>\$ 9,117,187</u></u>

The accompanying notes are an integral part of the financial statements

# TOWN OF SOUTHURY, CONNECTICUT

## NOTES TO FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Southbury, Connecticut (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

#### A. Reporting Entity

The Town was incorporated in 1787. Its legal authority is derived from its Charter which was adopted in 1975 and most recently amended in 1997. The Town operates under a Board of Selectmen/Board of Finance/Town Meeting form of government. Services provided include street maintenance, recreation, police and fire protection, planning and zoning, community services and health services. The Town is a member of Regional School District #15 which provides education services for all children.

The legislative power of the Town is vested with the Board of Selectmen and the Town Meeting. The Board of Selectmen may enact, amend or repeal ordinances and resolutions. The administration of the Town offices and agencies is the responsibility of the First Selectman.

The Board of Finance is responsible for financial and taxation matters as prescribed by the Charter and Connecticut General Statutes, and is responsible for presenting fiscal operating budgets for Town Meeting approval.

The Town has the power to incur indebtedness by issuing bonds or notes as provided by the Connecticut General Statutes.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The various funds included in the financial statements are described below:

### **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed.

The *General Fund* is the primary operating fund of the Town. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state and federal grants, licenses, permits, charges for service and interest income.

*Special Revenue Funds* account for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities.

*Capital Project Funds* account for all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds.

### **Fiduciary Funds**

Fiduciary funds are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations and other governments. Fiduciary funds are not included in the government-wide statements. The fiduciary fund is as follows:

*Pension Trust Fund* accounts for the Southbury Retirement System.

## **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The Small Cities Fund is used to account for federal Small Cities grant and loan program.

The Capital Projects Fund is used to account for the financial resources for the acquisition and construction of major capital facilities.

Additionally, the Town reports the following fund types:

The Pension Trust Fund accounts for the activities of the Town of Southbury Pension System, which accumulates resources for pension benefit payments to qualified Town employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **D. Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the Town are reported at fair value.

#### **E. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." All trade and property tax receivables are shown net of an allowance for uncollectibles. Allowances for uncollectibles are computed based on historical data.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1 and the following January 1. Liens on real property are filed on May 1 following the due date. Interest on delinquent taxes accrues at the rate of 1.5% per month. An amount of \$30,563 has been established as an allowance for uncollectible taxes. At June 30, 2009 this represents 5.3% of all property taxes receivable.

#### **F. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.

Property, plant and equipment is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	25-50
Building improvements	25-50
Public domain infrastructure	20-50
System infrastructure	20-50
Vehicles	5-15
Office equipment	5-15
Land improvements	10-20

## H. Compensated Absences

Substantially all Town employees, other than those employed less than 20 hours per week or on a seasonal or temporary basis, are allowed to accumulate a limited amount of unused vacation and sick leave until termination of their employment. Upon termination of service, an employee with over six months of service is entitled to payment for unused vacation. The Town estimates the total liability for accrued vacation is \$279,864 at June 30, 2009. The liability is reported in the government-wide statement of net assets. The General Fund is charged for all expenses.

## I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Significant bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **J. Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

## **2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

### **Budgetary Information**

The Town adheres to the following procedures in establishing the budget for the General Fund. On the third Monday in May, the Board of Finance submits to a Town Meeting, at which taxpayer comments are obtained, a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.

- Prior to July 1, the budget is legally adopted by vote of the Annual Town Meeting.
- The Board of Finance is authorized to make additional appropriations up to \$20,000 to any single agency or department per year. Any appropriation causing the total to exceed or exceeding \$20,000 must be approved by Town Meeting.
- Budgets are adopted on the modified accrual basis of accounting.
- The legal budget is a departmental level budget.
- There were supplemental appropriations of \$119,423 during the year ended June 30, 2009. All additional appropriations were made in accordance with the Charter.
- Budgets for Special Revenue Funds are prepared in accordance with the requirements of the various grant agreements and/or provisions which control the expenditure of such funds. Since such budgets are adopted on a program basis, it is not practicable to present the results of budgetary operations at the combined level.
- Capital Projects appropriations for capital and reserve funds are approved in the annual budget. Projects in excess of \$20,000 not in the annual budget are approved at Town Meeting.

All General Fund appropriations lapse at year end. Appropriations for Capital Projects Funds and several Special Revenue Funds are continued until completion of the project, even when projects extend for more than one fiscal year. If three years lapse without any expenditure or any encumbrance of said funds, the appropriation will lapse.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

## **3. CASH, CASH EQUIVALENTS AND INVESTMENTS**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by Statute or in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an "out of state bank," as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States



and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer’s Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

**A. Deposits**

*Deposit Custodial Credit Risk* - Custodial credit risk is the risk that, in the event of a bank failure, the Town’s deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$913,729 of the Town’s bank balance of \$7,647,508 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 729,967
Uninsured and collateralized held by the pledging bank’s trust department, not in the Town’s name	<u>183,762</u>
Total Amount Subject to Custodial Credit Risk	<u>\$ 913,729</u>

Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk based capital ratio.

## Cash Equivalents

At June 30, 2009 the Town's cash equivalents amounted to \$8,476,246. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	<u>Standard and Poor's</u>	<u>Fitch Ratings</u>
State Tax Exempt Proceeds Fund*		
MBIA, Inc. - Cooperative Liquid Assets Securities System (CLASS)		AAA

\*Not rated

## B. Investments

As of June 30, 2009, the Town had the following investments:

<u>Investment Type</u>	<u>Credit Rating</u>	<u>Fair Value</u>	<u>Investment Maturities (Years)</u>		
			<u>Less Than 1</u>	<u>1 – 10</u>	<u>More Than 10</u>
Interest-bearing investments:		\$	\$	\$	\$
U.S. Treasury notes		450,825		450,825	
U.S. Government Agencies	AAA	<u>1,458,970</u>			<u>1,458,970</u>
Total		1,909,795	<u>\$ -</u>	<u>\$ 450,825</u>	<u>\$ 1,458,970</u>
Other investments:					
Equities		3,537,291			
Mutual funds		<u>3,303,697</u>			
Total Investments		<u>\$ 8,750,783</u>			

*Interest Rate Risk* - The Town does not limit their maximum final stated maturities to fifteen years. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

*Credit Risk - Investments* - As indicated above, State Statutes limit the investment options of cities and towns. The Town has an investment policy that allows the same type of investments as State Statutes.

*Concentration of Credit Risk* - The Town has a policy limiting an investment in any one issuer that is in excess of 5% of the Town's total investments.

*Custodial Credit Risk* - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town has a policy for custodial credit risk. At June 30, 2009, the Town did not have any uninsured and unregistered securities held by the counter party or by its trust department or agent that were not in the Town's name.

#### 4. RECEIVABLES

Receivables as of year end for the Town's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Small Cities</u>	<u>Nonmajor and Other Funds</u>	<u>Total</u>
Receivables:				
Interest	\$ 223,996	\$	\$	\$ 223,996
Taxes	572,481			572,481
Accounts	11,813		37,244	49,057
Housing loans		223,821		223,821
Gross receivables	<u>808,290</u>	<u>223,821</u>	<u>37,244</u>	<u>1,069,355</u>
Less allowance for uncollectibles:				
Taxes	<u>(30,563)</u>			<u>(30,563)</u>
Net Total Receivables	<u>\$ 777,727</u>	<u>\$ 223,821</u>	<u>\$ 37,244</u>	<u>\$ 1,038,792</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>
Delinquent property taxes receivable	\$ 511,418	\$
Accrued interest on property taxes	223,996	
Small cities loans and grants	223,821	
Unearned grants		69,708
Advanced tax collections		<u>28,357</u>
Total Deferred/Unearned Revenue for Governmental Funds	<u>\$ 959,235</u>	<u>\$ 98,065</u>

## 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2009 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 18,779,603	\$ 265,000	\$	\$ 238,802	\$ 19,283,405
Construction in progress	6,633,465	3,279,750		(4,089,905)	5,823,310
Total capital assets not being depreciated	<u>25,413,068</u>	<u>3,544,750</u>	<u>-</u>	<u>(3,851,103)</u>	<u>25,106,715</u>
Capital assets being depreciated:					
Buildings	16,931,064				16,931,064
Furniture and equipment	9,128,083	293,368	(209,787)	406,258	9,617,922
Infrastructure	95,034,829	860,816		3,444,845	99,340,490
Total capital assets being depreciated	<u>121,093,976</u>	<u>1,154,184</u>	<u>(209,787)</u>	<u>3,851,103</u>	<u>125,889,476</u>
Less accumulated depreciation for:					
Buildings	2,966,413	276,839			3,243,252
Furniture and equipment	4,558,054	603,492	(209,787)		4,951,759
Infrastructure	52,616,185	2,146,856			54,763,041
Total accumulated depreciation	<u>60,140,652</u>	<u>3,027,187</u>	<u>(209,787)</u>	<u>-</u>	<u>62,958,052</u>
Total capital assets being depreciated, net	<u>60,953,324</u>	<u>(1,873,003)</u>	<u>-</u>	<u>3,851,103</u>	<u>62,931,424</u>
Governmental Activities Capital Assets, Net	<u>\$ 86,366,392</u>	<u>\$ 1,671,747</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 88,038,139</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 306,229
Public safety	258,617
Public works	2,388,464
Community activities	<u>73,877</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 3,027,187</u>

### Capital Project Commitments

The Town has active construction projects as of June 30, 2009. The projects include:

	<u>Appropriation</u>	<u>Expended</u>	<u>Encumbrances</u>	<u>Remaining Balance</u>
Capital	\$ 4,482,494	\$ 2,708,245	\$ 241,687	\$ 1,532,562
Library	8,637,937	8,358,700		279,237*
Berry Farm	1,756,655	1,743,823		12,832
Reserve Accounts	18,267,046	14,929,435	148,905	3,188,706
Limited Reserve Accounts	18,601,318	18,190,211		411,107
Senior Police Probate Park and Recreation Center	4,528,107	3,586,026		942,081**

\* Balance of library project of \$279,237 transferred to General Fund at June 30, 2009.

\*\* \$815,950 of this project transferred to General Fund at June 30, 2009.

## 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

At June 30, 2009, the interfund receivables and payables are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Nonmajor Governmental Funds	\$ 14,700
Small Cities	General Fund	1,327
Nonmajor Governmental Funds	General Fund	486,353
Capital Projects	General Fund	<u>321,365</u>
Total		<u>\$ 823,745</u>

All balances reflect recurring reimbursement type transactions expected to be repaid in the current period.

Interfund transfers:

	<u>Transfers In</u>			
	<u>General</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental</u>	<u>Total</u>
Transfers out:				
General Fund	\$	\$ 2,663,039	\$ 1,240,060	\$ 3,903,099
Nonmajor Governmental	109,175			109,175
Capital Projects	<u>1,095,187</u>			<u>1,095,187</u>
Total Transfers Out	<u>\$ 1,204,362</u>	<u>\$ 2,663,039</u>	<u>\$ 1,240,060</u>	<u>\$ 5,107,461</u>

All transfers are for regularly recurring operational transfers.

## 7. LONG-TERM DEBT

### Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2009 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental Activities:					
Bonds payable:					
General obligation bonds	\$ 11,900,000	\$ 2,400,000	\$ 775,000	\$ 13,525,000	\$ 1,025,000
Capital leases	508,890	36,338	165,576	379,652	175,057
Compensated absences	<u>265,835</u>	<u>14,029</u>		<u>279,864</u>	<u>221,771</u>
Total Governmental Activities					
Long-Term Liabilities	<u>\$ 12,674,725</u>	<u>\$ 2,450,367</u>	<u>\$ 940,576</u>	<u>\$ 14,184,516</u>	<u>\$ 1,421,828</u>

A schedule of bond and notes outstanding at June 30, 2009 is presented below:

<u>Description</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate (%)</u>	<u>Amount of Original Issue</u>	<u>Balance Outstanding June 30, 2009</u>
Bonds payable:					
General purpose	2003	2023	3-5	\$ 10,000,000	\$ 7,000,000
General purpose	2004	2024	2.95-4.3	5,580,000	4,125,000
General purpose	2009	2019	3.52-4.0	2,400,000	<u>2,400,000</u>
Total					\$ <u>13,525,000</u>

Annual maturities of bonds and notes are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	\$ 1,025,000	\$ 530,394	\$ 1,555,394
2011	1,025,000	494,406	1,519,406
2012	1,025,000	457,794	1,482,794
2013	1,025,000	421,087	1,446,087
2014	1,025,000	383,462	1,408,462
2015-19	5,025,000	1,317,706	6,342,706
2020-24	<u>3,375,000</u>	<u>370,638</u>	<u>3,745,638</u>
Total	\$ <u>13,525,000</u>	\$ <u>3,975,487</u>	\$ <u>17,500,487</u>

### Bond Authorizations

The Town has authorized the issuance of debt for the following projects:

	<u>Original Authorization</u>	<u>Bonds Previously Issued</u>
Land Purchases	\$ 8,650,000	\$ 5,750,000

The following is a summary of bond anticipation note activity for the year ended June 30, 2009.

<u>Project</u>	<u>Issue Date</u>	<u>Original Issue Amount</u>	<u>Interest Rate (%)</u>	<u>Balance July 1, 2008</u>	<u>Issued</u>	<u>Retired</u>	<u>Balance Outstanding June 30, 2009</u>
Land Acquisition - Volpe	10/30/07	\$ 2,500,000	3.31	\$ 2,500,000	\$ -	\$ 2,500,000	\$ -

## Capital Lease

The Town entered into a capital lease to acquire a communication system. The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2009 were as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2010	\$ 192,690
2011	192,690
2012	7,200
2013	7,200
2014	7,200
2015	<u>1,200</u>
Total future minimum lease payments	408,180
Less amounts representing interest	<u>28,528</u>
Present Value of Future Minimum Lease Payments	<u>\$ 379,652</u>

## Compensated Absences

The balance of compensated absences increased from \$265,835 at June 30, 2008 to \$279,864 at June 30, 2009.

## Overlapping Debt

Southbury is a member of Regional School District #15, which provides education facilities for grades kindergarten through twelve for the Towns of Southbury and Middlebury. As of June 30, 2009, the outstanding bonded indebtedness of the District was \$29,370,000. These issues are eligible for partial reimbursement by the State of Connecticut. Total grants anticipated are \$2,820,736. The Town of Southbury's share will be approximately 69.94% of the remainder. These are general obligations of Regional School District #15 and its member towns.

The Town's indebtedness does not exceed the legal debt limitations as established by Connecticut General Statutes as reflected in the following schedule (in thousands):

<u>Category</u>	<u>Debt Limitation</u>	<u>Indebtedness*</u>	<u>Balance</u>
General purpose	\$ 122,515	\$ 16,425	\$ 106,090
Schools	245,030	18,568	226,462
Sewers	204,191		204,191
Urban renewal	176,966		176,966
Pension deficit	163,353		163,353

\*Portion of Regional School District #15 indebtedness as described above. Also includes bonds authorized unissued when debt has been issued.

In no case shall total indebtedness exceed seven times annual receipts from taxation (\$381,157,000).

## 8. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There are no significant reductions in insurance coverage from the prior year. The amount of claim settlements has not exceeded insurance coverage for each of the past three years.

## 9. CONTINGENT LIABILITIES

The Town is currently a defendant in a number of lawsuits including tax appeals. It is the opinion of Town officials and legal counsel that such pending litigation will not be finally determined so as to result individually or in the aggregate in a final judgment against the Town which would materially adversely affect its financial position.

## 10. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

### Pension Trust Fund

#### A. Plan Description

The Town of Southbury is the administrator of a single-employer Public Employee Retirement System (PERS) established and administered by the Town to provide retirement, disability and death benefits for its employees. The PERS is considered to be part of the Town of Southbury's financial reporting entity and is included in the Town's financial reports as a pension trust fund. The system was established by vote of the Board of Selectmen July 1, 1970.

The Town of Southbury Retirement System covers substantially all employees working more than 20 hours a week.

Participants who retire at normal retirement date are entitled to a monthly retirement benefit in an amount equal to 1.5 and 2.5% (police) of their average monthly earnings multiplied by years of service up to a maximum of 35 years. Average monthly compensation is the average salary over the 60 consecutive month period that provides the highest average (36 months for police). The Plan also produces a preretirement death benefit. Participants become 100% vested on completing 5 years of vesting service. Normal retirement eligibility is later of age 50 and completing 20 years of service but not later than age 55 for police and the later of age 65 or 5 years for all others.

The membership of the Plan consisted of the following at July 1, 2008, the date of the latest actuarial valuation:

Retirees and beneficiaries currently receiving benefits	40
Terminated plan members entitled to benefits but not yet receiving them	29
Current plan members	<u>98</u>
Total	<u><u>167</u></u>

#### B. Summary of Significant Accounting Policies and Plan Asset Matters

Basis of Accounting: PERS financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefit payments and refunds are payable when due and payable in accordance with the terms of the Plan.



Method Used to Value Investments: All assets are valued at fair value. All investments are invested in government bonds, corporate bonds and equity mutual funds.

### C. Funding Policy

The Town is required to contribute the amounts necessary to fund the PERS and cover all administrative charges. Police are required to contribute 1.9% of annual earnings. All amounts are determined by annual actuarial valuations and are included as part of the annual budget expenditures. The current contribution rate for the Town is 10% of covered payroll. Covered payroll is \$4,324,805 or 71.3% of total Town payroll of \$6,065,414. The contribution requirements of the Town and plan members may be amended by the Board of Selectmen and subject to bargaining unit approval.

### D. Annual Pension Cost and Net Pension Obligations

The Town's annual pension cost and net pension obligation to the PERS for the current year were as follows:

Annual required contribution	\$ 430,307
Interest on net pension obligation	(11,948)
Adjustment to annual required contribution	<u>11,273</u>
Annual pension cost	429,632
Contributions made	<u>435,000</u>
Decrease in net pension obligation	(5,368)
Net pension asset at beginning of year	<u>(149,345)</u>
Net Pension Asset at End of Year	<u><u>\$ (154,713)</u></u>

The following is a summary of certain significant actuarial assumptions and other PERS information:

Actuarial valuation date	July 1, 2008
Actuarial cost method	Entry Age Normal
Amortization method	Level Percent
Remaining amortization period	19 years
Asset valuation method	Fair Value-5 Year Smoothing
Actuarial assumptions:	
Investment rate of return	8.0%
Projected salary increases	4.0%
Inflation	3-3.5%

### E. Trend Information

<u>Fiscal Year Ended</u>	<u>Annual Pension Cost (APC)</u>	<u>Actual Contribution</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation (Asset)</u>
6/30/09	\$ 429,632	\$ 435,000	101.25	\$ (154,713)
6/30/08	685,159	704,566	102.83	(149,345)
6/30/07	628,391	630,000	100.26	(129,938)

## F. Pension Plan Required Supplementary Information

### Schedule of Funding Progress

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Liability (AAL) Entry Age (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a % of Covered Payroll ((b-a)/c)</b>
7/1/08	\$ 11,337,498	\$ 11,391,583	\$ 54,085	99.5	\$ 4,324,805	1.3
7/1/07	9,594,300	9,902,633	308,333	96.9	3,944,816	7.8
7/1/06	8,092,844	10,747,816	2,654,972	75.3	4,035,522	65.8

### Schedule of Employer Contributions

<b>Fiscal Year</b>	<b>Annual Required Contribution</b>	<b>Actual Contribution</b>	<b>Percentage Contributed</b>
6/30/09	\$ 430,307	\$ 435,000	101.09%
6/30/08	685,586	704,566	102.77
6/30/07	628,812	630,000	100.19
6/30/06	628,812	600,000	95.50
6/30/05	592,343	700,000	118.17
6/30/04	614,422	650,000	105.79

The information presented in the required supplementary schedule was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation is presented in Section D above.

## TOWN OF SOUTHBURY, CONNECTICUT

## GENERAL FUND

SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES -  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED JUNE 30, 2009

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance - Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
Property taxes:				
Property taxes	\$ 53,317,883	\$ 53,317,883	\$ 53,611,675	\$ 293,792
Prior year's taxes	359,642	359,642	367,422	7,780
Motor vehicle supplement	410,000	410,000	371,697	(38,303)
Interest and liens	168,574	168,574	229,467	60,893
Total property taxes	<u>54,256,099</u>	<u>54,256,099</u>	<u>54,580,261</u>	<u>324,162</u>
Intergovernmental revenues:				
State of Connecticut:				
Education Cost Sharing	2,422,233	2,422,223	2,397,262	(24,961)
Other	688,663	688,663	728,743	40,080
Total intergovernmental revenues	<u>3,110,896</u>	<u>3,110,886</u>	<u>3,126,005</u>	<u>15,119</u>
Licenses, permits and fees:				
Building and regulatory	445,750	445,750	203,563	(242,187)
Recreation	334,031	334,031	244,384	(89,647)
Town Clerk	628,455	628,405	472,080	(156,325)
Dog licenses and fees	8,900	8,950	9,231	281
Total licenses, permits and fees	<u>1,417,136</u>	<u>1,417,136</u>	<u>929,258</u>	<u>(487,878)</u>
Investment income	<u>351,000</u>	<u>351,000</u>	<u>189,507</u>	<u>(161,493)</u>
Telecommunication property tax	<u>58,300</u>	<u>58,300</u>	<u>213,616</u>	<u>155,316</u>
Other	<u>450,101</u>	<u>582,753</u>	<u>578,746</u>	<u>(4,007)</u>
Transfers in from other funds	<u>-</u>	<u>-</u>	<u>1,204,362</u>	<u>1,204,362</u>
Total	<u>\$ 59,643,532</u>	<u>\$ 59,776,174</u>	<u>60,821,755</u>	<u>\$ 1,045,581</u>

Budgetary revenues are different than GAAP revenues because:

Cancellation of prior year encumbrances are recognized as budgetary revenue (70,102)Total Revenues and Other Financing Sources as Reported on the Statement of  
Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
(Exhibit IV)\$ 60,751,653

## TOWN OF SOUTHBURY, CONNECTICUT

## GENERAL FUND

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED JUNE 30, 2009

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance - Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
General government:				
Board of Selectmen	275,314	277,012	256,861	\$ 20,151
Town Hall Service expense	127,000	134,000	124,373	9,627
Other expense	229,597	229,597	184,455	45,142
Social Services	40,526	43,701	40,299	3,402
Labor related expense	2,392,649	2,389,342	2,346,443	42,899
Computers	52,700	52,700	52,546	154
Probate Court	12,000	12,000	10,042	1,958
Elections	144,384	144,591	102,533	42,058
Board of Finance	34,400	34,400	33,650	750
Board of Assessment Appeals	1,500	2,340	1,839	501
Controller	219,067	219,930	219,761	169
Tax Collector	135,782	136,288	136,140	148
Assessor	160,479	160,759	155,199	5,560
Town Clerk	230,767	231,719	218,506	13,213
Building Inspector	149,189	150,403	149,895	508
Insurance and Bonds	539,448	556,915	509,339	47,576
Legal expense	150,000	150,000	148,794	1,206
Planning Commission	138,928	147,934	116,387	31,547
Inland Wetlands Commission	90,592	92,573	78,682	13,891
Zoning Commission	19,450	19,450	3,107	16,343
Zoning Board of Appeals	34,117	34,243	33,867	376
Economic Development Commission	5,300	5,300	1,350	3,950
Town properties - inside	242,224	253,654	248,104	5,550
Energy	398,277	398,277	391,366	6,911
Town properties - outside	419,188	419,188	409,639	9,549
Contingency	200,000	19,639		19,639
Refunds	100,000	115,000	105,385	9,615
Total	<u>6,542,878</u>	<u>6,430,955</u>	<u>6,078,562</u>	<u>352,393</u>
Public safety:				
Fire Department/hydrants	435,185	435,980	428,788	7,192
Communications	299,380	299,380	269,266	30,114
Police Protection	1,884,169	1,884,394	1,759,613	124,781
Civil Preparedness	5,060	5,060	5,047	13
Fire Marshal	109,171	109,396	91,245	18,151
Tree Warden	10,000	10,000	6,347	3,653
Canine Control	68,289	69,324	60,068	9,256
Ambulance Association	343,408	343,408	343,408	-
Total	<u>3,154,662</u>	<u>3,156,942</u>	<u>2,963,782</u>	<u>193,160</u>
Highway-public works:				
General maintenance	1,793,262	1,910,802	1,901,378	9,424
Solid waste disposal	963,283	963,283	875,856	87,427
Total	<u>2,756,545</u>	<u>2,874,085</u>	<u>2,777,234</u>	<u>96,851</u>

(Continued on next page)

## TOWN OF SOUTHBURY, CONNECTICUT

## GENERAL FUND

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2009

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance - Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
Conservation of health:				
Conservation Commission	\$ 13,200	13,200	13,091	\$ 109
Department of Health	162,707	162,707	156,790	5,917
Visiting Nurses Association	3,695	3,695		3,695
Lake Zoar Authority	45,193	45,193	45,193	-
Lake Lillinonah Authority	23,582	23,582	23,582	-
Pomperaug Valley Water Authority	200	200		200
Water Pollution Authority	2,000	2,000		2,000
Commission of Services for Elderly	262,723	265,054	250,633	14,421
Total	<u>513,300</u>	<u>515,631</u>	<u>489,289</u>	<u>26,342</u>
Community activities:				
Committee expenses	25,300	25,300	17,817	7,483
Library	672,014	677,375	641,895	35,480
Recreation Commission	471,784	473,569	466,066	7,503
Other community activities	169,406	169,406	169,406	-
Total	<u>1,338,504</u>	<u>1,345,650</u>	<u>1,295,184</u>	<u>50,466</u>
Education - Region #15	<u>41,080,048</u>	<u>41,080,048</u>	<u>41,080,048</u>	<u>-</u>
Capital outlay	<u>1,270,515</u>	<u>1,372,564</u>	<u>1,355,336</u>	<u>17,228</u>
Total expenditures	<u>56,656,452</u>	<u>56,775,875</u>	<u>56,039,435</u>	<u>736,440</u>
Transfers out:				
Historic Building Fund	18,865	18,865	18,865	-
Capital Reserve Fund	1,360,000	1,360,000	1,360,000	-
Capital Transfers Other	1,368,039	1,368,039	1,368,039	-
Debt Service	1,156,195	1,156,195	1,156,195	-
Total transfers out	<u>3,903,099</u>	<u>3,903,099</u>	<u>3,903,099</u>	<u>-</u>
Total Expenditures and Transfers	\$ <u>60,559,551</u>	\$ <u>60,678,974</u>	59,942,534	\$ <u>736,440</u>

Budgetary expenditures are different than GAAP expenditures because:

Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes

136,048

Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV

\$ 60,078,582

## TOWN OF SOUTHBURY, CONNECTICUT

## GENERAL FUND

## COMPARATIVE BALANCE SHEET

JUNE 30, 2009 AND 2008

	<u>2009</u>	<u>2008</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 7,283,867	\$ 6,698,947
Property taxes receivable, net	541,918	501,561
Other accounts receivable	235,809	219,908
Due from other funds	14,700	8,662
Other assets	<u>19,477</u>	<u>27,188</u>
Total Assets	<u>\$ 8,095,771</u>	<u>\$ 7,456,266</u>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities:		
Accounts payable and accrued expenses	\$ 472,354	\$ 780,935
Due to other funds	809,045	592,496
Deferred revenues	<u>763,771</u>	<u>705,305</u>
Total liabilities	<u>2,045,170</u>	<u>2,078,736</u>
Fund balance:		
Reserved for encumbrances	429,718	635,686
Unreserved:		
Designated for subsequent year's budget	616,019	916,019
Designated for future purposes	4,100,000	3,500,000
Undesignated	<u>904,864</u>	<u>325,825</u>
Total fund balance	<u>6,050,601</u>	<u>5,377,530</u>
Total Liabilities and Fund Balance	<u>\$ 8,095,771</u>	<u>\$ 7,456,266</u>

## TOWN OF SOUTHBURY, CONNECTICUT

## GENERAL FUND

## REPORT OF TAX COLLECTOR

## FOR THE YEAR ENDED JUNE 30, 2008

Grand List	Due Date	Uncollected Taxes July 1, 2008	Lawful Corrections		Transfers to Suspense	Adjusted Taxes Collectible	Collections				Uncollected Taxes June 30, 2009
			Additions	Deductions			Taxes	Interest	Fees	Total	
2007	2008	\$ 54,750,813	\$ 128,143	\$ 673,732	\$ 15,659	\$ 54,189,565	\$ 53,855,484	121,853	1,925	\$ 53,979,262	\$ 334,081
2006	2007	356,195	51,931	17,356	20,665	370,105	261,428	57,427	1,872	320,727	108,677
2005	2006	110,913	46,177	11,055	28,537	117,498	85,439	33,104	720	119,263	32,059
2004	2005	23,511	36	545		23,002	9,340	3,538	144	13,022	13,662
2003	2004	12,194	34			12,228	130	81	72	283	12,098
2002	2003	11,354	198			11,552	250	213	24	487	11,302
37 2001	2002	9,210				9,210	81	101	24	206	9,129
2000	2001	9,150				9,150	568	265	24	857	8,582
1999	2000	7,928				7,928	76	123	24	223	7,852
1998	1999	8,568				8,568	74	133	24	231	8,494
1997	1998	8,129				8,129	71	139	24	234	8,058
1996	1997	7,225				7,225	68	145	24	237	7,157
1995	1996	5,348	85			5,433	150	151	24	325	5,283
1994	1995	2,746				2,746	130			130	2,616
1993	1994	2,167				2,167	110			110	2,057
1992	1993	1,374				1,374				-	1,374
		<u>\$ 55,326,825</u>	<u>\$ 226,604</u>	<u>\$ 702,688</u>	<u>\$ 64,861</u>	<u>\$ 54,785,880</u>	<u>54,213,399</u>	<u>217,273</u>	<u>4,925</u>	<u>54,435,597</u>	<u>\$ 572,481</u>
							<u>8,074</u>	<u>5,825</u>	<u>1,354</u>	<u>15,253</u>	
							<u>\$ 54,221,473</u>	<u>\$ 223,098</u>	<u>\$ 6,279</u>	<u>\$ 54,450,850</u>	

Suspense collections

TOTAL

TOWN OF SOUTHBURY, CONNECTICUT

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2009

	Special Revenue Funds								
	Private Duty	Police D.A.R.E	Parks and Recreation Programs and Trips	Watermain	Three R Investments	Police Forfeitures	Debt Management	Senior Center Donations	Town Aid Road Fund
<b>Assets</b>									
Cash and cash equivalents	\$ 6,430	\$ 7,326	\$ 35,653	\$	\$ 3,458	\$ 1,144	\$ 23,459	\$ 57,576	\$ 234,904
Accounts receivable	37,244								
Due from other funds			7,396	7,973	3,776			605	465,258
<b>Total Assets</b>	<u>\$ 43,674</u>	<u>\$ 7,326</u>	<u>\$ 43,049</u>	<u>\$ 7,973</u>	<u>\$ 7,234</u>	<u>\$ 1,144</u>	<u>\$ 23,459</u>	<u>\$ 58,181</u>	<u>\$ 700,162</u>
<b>Liabilities and Fund Balances</b>									
Liabilities:									
Accounts and other payables	\$	\$	\$ 7,396	\$	\$	\$	\$	\$ 605	\$ 2,451
Due to other funds		5,065							
<b>Total liabilities</b>	<u>-</u>	<u>5,065</u>	<u>7,396</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>605</u>	<u>2,451</u>
Fund Balances:									
Unreserved:									
Undesignated	43,674	2,261	35,653	7,973	7,234	1,144	23,459	57,576	697,711
<b>Total Liabilities and Fund Balances</b>	<u>\$ 43,674</u>	<u>\$ 7,326</u>	<u>\$ 43,049</u>	<u>\$ 7,973</u>	<u>\$ 7,234</u>	<u>\$ 1,144</u>	<u>\$ 23,459</u>	<u>\$ 58,181</u>	<u>\$ 700,162</u>

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(Continued on next page)



**TOWN OF SOUTHBURY, CONNECTICUT**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET (CONTINUED)**  
**JUNE 30, 2009**

	<u>Special Revenue Funds</u>									<b>Total Nonmajor Governmental Funds</b>
	<b>Town Clerk Record Preservation</b>	<b>Streetscape Reserve</b>	<b>Revaluation</b>	<b>Loss Reserve</b>	<b>Library Gift</b>	<b>Historical Buildings</b>	<b>Planning</b>	<b>Farm Document</b>	<b>Elderly Services Fund</b>	
<b>Assets</b>										
Cash and cash equivalents	\$ 26,731	\$ 9,354	\$ 316,480	\$ 281,914	\$ 742,766	\$ 17,059	\$ 78,585	\$ 53,619	\$ 32,334	\$ 1,928,792
Accounts receivable										37,244
Due from other funds				1,345						486,353
<b>Total Assets</b>	<u>\$ 26,731</u>	<u>\$ 9,354</u>	<u>\$ 316,480</u>	<u>\$ 283,259</u>	<u>\$ 742,766</u>	<u>\$ 17,059</u>	<u>\$ 78,585</u>	<u>\$ 53,619</u>	<u>\$ 32,334</u>	<u>\$ 2,452,389</u>
<b>Liabilities and Fund Balances</b>										
Liabilities:										
Accounts and other payables	\$	\$	\$	\$ 1,345	\$	\$	\$	\$	\$	\$ 11,797
Due to other funds	2,885	6,750								14,700
<b>Total liabilities</b>	<u>2,885</u>	<u>6,750</u>	-	1,345	-	-	-	-	-	<u>26,497</u>
Fund Balances:										
Unreserved:										
Undesignated	23,846	2,604	316,480	281,914	742,766	17,059	78,585	53,619	32,334	2,425,892
<b>Total Liabilities and Fund Balances</b>	<u>\$ 26,731</u>	<u>\$ 9,354</u>	<u>\$ 316,480</u>	<u>\$ 283,259</u>	<u>\$ 742,766</u>	<u>\$ 17,059</u>	<u>\$ 78,585</u>	<u>\$ 53,619</u>	<u>\$ 32,334</u>	<u>\$ 2,452,389</u>

TOWN OF SOUTHBURY, CONNECTICUT

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2009

		Special Revenue Funds								
		Private Duty	Police D.A.R.E	Parks and Recreation Programs and Trips	Watermain	Three R Investments	Police Forfeitures	Debt Management	Senior Center Donations	Town Aid Road Fund
Revenues:										
	Intergovernmental revenues	\$	\$	\$	\$	\$	\$	\$	\$	\$ 194,877
	Charges for services	208,390		128,425						
	Income on investments							3,183	651	980
	Other								1,745	
	Total revenues	<u>208,390</u>	-	<u>128,425</u>	-	-	-	<u>3,183</u>	<u>2,396</u>	<u>195,857</u>
Expenditures:										
Current:										
	General government									
	Public safety	170,800								
	Public works									98,312
	Community activities			143,703					17,993	
	Debt service							1,296,955		
	Total expenditures	<u>170,800</u>	-	<u>143,703</u>	-	-	-	<u>1,296,955</u>	<u>17,993</u>	<u>98,312</u>
Excess (Deficiency) of Revenues over Expenditures		<u>37,590</u>	-	<u>(15,278)</u>	-	-	-	<u>(1,293,772)</u>	<u>(15,597)</u>	<u>97,545</u>
Other Financing Sources (Uses):										
	Transfers in							1,156,195		
	Transfers out	(20,000)			(89,175)					
	Total other financing sources (uses)	<u>(20,000)</u>	-	-	<u>(89,175)</u>	-	-	<u>1,156,195</u>	-	-
Net Change in Fund Balances		17,590	-	(15,278)	(89,175)	-	-	(137,577)	(15,597)	97,545
Fund Balances, Beginning of Year		26,084	2,261	50,931	97,148	7,234	1,144	161,036	73,173	600,166
Fund Balances, End of Year		<u>\$ 43,674</u>	<u>\$ 2,261</u>	<u>\$ 35,653</u>	<u>\$ 7,973</u>	<u>\$ 7,234</u>	<u>\$ 1,144</u>	<u>\$ 23,459</u>	<u>\$ 57,576</u>	<u>\$ 697,711</u>

(Continued on next page)

## TOWN OF SOUTHBURY, CONNECTICUT

## NONMAJOR GOVERNMENTAL FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2009

## Special Revenue Funds

	<u>Town Clerk Record Preservation</u>	<u>Streetscape Reserve</u>	<u>Revaluation</u>	<u>Loss Reserve</u>	<u>Library Gift</u>	<u>Historical Buildings</u>	<u>Planning</u>	<u>Farm Document</u>	<u>Elderly Services Fund</u>	<u>Total Nonmajor Governmental Funds</u>
Revenues:										
Intergovernmental revenues	\$ 7,000	\$	\$	\$	\$ 16,497	\$	\$	\$	\$	\$ 218,374
Charges for services	8,030							12,045		356,890
Income on investments	185	18	2,880	2,574	17,226	95	755		33,334	28,547
Other				20,504	141,156					196,739
Total revenues	<u>15,215</u>	<u>18</u>	<u>2,880</u>	<u>23,078</u>	<u>174,879</u>	<u>95</u>	<u>755</u>	<u>12,045</u>	<u>33,334</u>	<u>800,550</u>
Expenditures:										
Current:										
General government	13,770		38,900						1,000	53,670
Public safety				14,738						185,538
Public works		6,750								105,062
Community activities					45,041	14,762				221,499
Debt service										1,296,955
Total expenditures	<u>13,770</u>	<u>6,750</u>	<u>38,900</u>	<u>14,738</u>	<u>45,041</u>	<u>14,762</u>	<u>-</u>	<u>-</u>	<u>1,000</u>	<u>1,862,724</u>
Excess (Deficiency) of Revenues over Expenditures	<u>1,445</u>	<u>(6,732)</u>	<u>(36,020)</u>	<u>8,340</u>	<u>129,838</u>	<u>(14,667)</u>	<u>755</u>	<u>12,045</u>	<u>32,334</u>	<u>(1,062,174)</u>
Other Financing Sources (Uses):										
Transfers in			65,000			18,865				1,240,060
Transfers out										(109,175)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>65,000</u>	<u>-</u>	<u>-</u>	<u>18,865</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,130,885</u>
Net Change in Fund Balances	1,445	(6,732)	28,980	8,340	129,838	4,198	755	12,045	32,334	68,711
Fund Balances, Beginning of Year	<u>22,401</u>	<u>9,336</u>	<u>287,500</u>	<u>273,574</u>	<u>612,928</u>	<u>12,861</u>	<u>77,830</u>	<u>41,574</u>	<u>-</u>	<u>2,357,181</u>
Fund Balances, End of Year	\$ <u><u>23,846</u></u>	\$ <u><u>2,604</u></u>	\$ <u><u>316,480</u></u>	\$ <u><u>281,914</u></u>	\$ <u><u>742,766</u></u>	\$ <u><u>17,059</u></u>	\$ <u><u>78,585</u></u>	\$ <u><u>53,619</u></u>	\$ <u><u>32,334</u></u>	\$ <u><u>2,425,892</u></u>

## TOWN OF SOUTHBURY, CONNECTICUT

## STATEMENT OF DEBT LIMITATION

**JUNE 30, 2009**  
(In Thousands)

Total tax collections, including interest and lien fees					\$ <u>54,451</u>
	<u>General Purpose</u>	<u>Schools</u>	<u>Sewers</u>	<u>Urban Renewal</u>	<u>Pension Deficit</u>
Debt limitation:					
2-1/4 times base	\$ 122,515	\$	\$	\$	\$
4-1/2 times base		245,030			
3-3/4 times base			204,191		
3-1/4 times base				176,966	
3 times base					163,353
	<u>122,515</u>	<u>245,030</u>	<u>204,191</u>	<u>176,966</u>	<u>163,353</u>
Total debt limitation					
Indebtedness:					
Bonds and notes payable	13,525				
Overlapping debt:					
Bonds payable and authorized - Regional District #15*		18,568			
Bonds authorized unissued	2,900				
	<u>16,425</u>	<u>18,568</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net indebtedness					
Debt Limitation in Excess of Outstanding and Authorized Debt	\$ <u>106,090</u>	\$ <u>226,462</u>	\$ <u>204,191</u>	\$ <u>176,966</u>	\$ <u>163,353</u>

Note (1): In no case shall total indebtedness exceed seven times annual receipts from taxation (\$381,157).

\* Southbury is a member of Regional School District #15 which provides education facilities for grades kindergarten through twelve for the Towns of Southbury and Middlebury. As of June 30, 2009, the outstanding bonded indebtedness of the District was \$29,370. The State of Connecticut will be providing grants to offset the debt of approximately \$2,821. The Town of Southbury's share will be approximately 69.9% of the remainder. These are general obligations of Regional School District #15 and its member towns.